

## Message Text

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60

ORIGIN IO-14

INFO OCT-01 EUR-25 ISO-00 PM-07 ACDA-19 CIAE-00 DODE-00

H-03 INR-10 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01

SP-03 SS-20 USIA-15 NEA-10 AF-10 ( ISO ) R

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EUR/CYP - MR. BOYATT (DRAFT)

EUR/NE - MR. ANDREWS (DRAFT)

PM/ISO - MR. HAGERTY (DRAFT)

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P R 032311Z MAY 74

FM SECSTATE WASHDC

TO AMEMBASSY LONDON PRIORITY

AMEMBASSY OTTAWA

AMEMBASSY HELSINKI

AMEMBASSY STOCKHOLM

AMEMBASSY VIENNA

AMEMBASSY COPENHAGEN

INFO AMEMBASSY NICOSIA

AMEMBASSY ATHENS

AMEMBASSY ANKARA

USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 091875

E.O. 11652: GDS

TAGS: PFOR, UN, CY

SUBJECT: UNFICYP REDUCTIONS

REF: (A) USUN 1629 (NOTAL); (B) STATE 057154 (NOTAL);

(C) COPENHAGEN 1127; (D) NICOSIA 748

1. WITH SECURITY COUNCIL MEETING LOOMING TO DISCUSS  
EXTENSION UNFICYP MANDATE WHICH EXPIRES JUNE 15, ACTION  
POSTS SHOULD PRESENT PROMPTLY TO HOST GOVERNMENTS US VIEWS  
INDICATED BELOW ON NEED TO PROVIDE FOR FURTHER UNFICYP  
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FORCE REDUCTIONS, POSTS SHOULD ALSO ELICIT HOST GOVERN-

MENT SUPPORT FOR SUCH REDUCTIONS AND SHOULD INVITE IDEAS ON DEPTH AND TIMING OF SUCH CUTS AS WELL AS TYPE OF FORCE TOWARD WHICH WE SHOULD BE HEADING.

2. DANISH DECISION IN PRINCIPLE TO WITHDRAW TROOPS FROM UNFICYP THROWS FORCED REDUCTION PROBLEM INTO SHARPER FOCUS AND PROVIDES USEFUL VEHICLE TO REVIEW WITH TROOP CONTRIBUTOR COUNTRIES THE FUTURE-ROLE, SIZE AND STRUCTURE OF THE FORCE. WHILE US HAS SEVERAL ALTERNATIVE FORCE CONFIGURATIONS IN MIND, WE WOULD PREFER NOT TO TAKE LEAD IN PROPOSED TARGET CUTS, AT LEAST FOR MOMENT, BUT RATHER IF POSSIBLE BUILD ON SUGGESTIONS OF OTHER TROOP CONTRIBUTORS.

3. ACTION POSTS SHOULD INDICATE THAT WHILE WE FULLY

SUPPORT SIX MONTH EXTENSION OF UNFICYP MANDATE, WE BELIEVE THAT SUBSTANTIAL FURTHER REDUCTIONS MUST BE DECIDED AS SOON AS POSSIBLE IN ORDER TO PUT FORCE ON A FINANCIALLY SOUND BASIS WITHOUT IMPAIRING EFFECTIVENESS. PRESENT UNFICYP IS FINANCIALLY UNTENABLE. WITH DEFICIT TOTALLING 23.1 MILLION DOLLARS AS OF DECEMBER 15, 1973, ABILITY OF FORCE TO FULFILL MISSION OVER LONGER RUN WILL BE COMPROMISED UNLESS UNFICYP CAN PROMPTLY BE PUT ON SOUND BASIS. DANISH WITHDRAWAL PLANS ELOQUENTLY CONFIRM THIS REALITY. UNFICYP NOW HAS TO COMPETE FOR LIMITED RESOURCES WITH UNEF AND IS NO LONGER UN'S SOLE AND SYMBOLIC PEACEKEEPING FORCE.

4. WE ALSO BELIEVE TIME HAS COME TO BRING ABOUT FURTHER EVOLUTION IN CONCEPT OF HOW UNFICYP SHOULD OPERATE. WE ENVISAGE IT ULTIMATELY AS OBSERVER/MEDIATOR FORCE RATHER THAN STATIC FORCE BETWEEN HOSTILE ELEMENTS ON ISLAND. PRESENT FORCE LEVELS ARE OPERATIONALLY UNNECESSARY GIVEN THAT UNFICYP ALREADY ACTS DE FACTO AS OBSERVER/MEDIATOR FORCE. REDUCING UNFICYP SIZE AND IMPROVING MOBILITY WOULD ENABLE FORCE TO CARRY OUT OBSERVER/MEDIATOR ROLE MORE EFFICIENTLY AND AT LOWER COST. FURTHERMORE, DECLINING RISK OF LARGER SCALE INTER-COMMUNAL VIOLENCE SHOULD MAKE FURTHER TROOP REDUCTIONS MORE POLITICALLY ACCEPTABLE.

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THERE IS LITTLE OR NO CONNECTION BETWEEN FORCE LEVELS AND INCIDENCE OF INTER-COMMUNAL VIOLENCE, AND IT POSSIBLE THAT FORCE REDUCTION WOULD ENCOURAGE INCREASED RESPONSIBILITY BY CYPRIOT COMMUNITIES TO REACH SETTLEMENT. WE RECOGNIZE TURKS ARE LIKELY TO OPPOSE CUTS, AS WILL UNFICYP COMMAND STRUCTURE AND EVEN UN SECRETARIAT, WHICH HAS INDICATED THAT IN ITS VIEW ANY FURTHER REDUCTIONS IN UNFICYP WOULD REQUIRE NEW SC MANDATE RATHER THAN EXTENSION OF PREVIOUS

ONE. WE, OF COURSE, WOULD PREFER TO AVOID ANY CHANGE IN MANDATE AND WOULD HOPE OTHERS WOULD AGREE.

5. OUR THOUGHT WOULD BE THAT IF TROOP CONTRIBUTING COUNTRIES AGREE IN PRINCIPLE TO REDUCTION IN FORCE AND IF THERE GOOD PROSPECT OF EMERGING CONSENSUS ON SIZE OF REDUCTIONS AND ON MISSION'S FUNCTIONS, THEN CONSULTATION SHOULD BEGIN ASAP WITH OTHER SC MEMBERS AND WITH SYG ON REFORMULATING UNFICYP MANDATE AND PRESENTING SAME TO SC. CONSULTATIONS WOULD ALSO INCLUDE CYPRUS, GREECE AND TURKEY.

6. FOR COPENHAGEN: SINCE WE WANT AND EXPECT SOME REDUCTION IN FORCE, DANISH REDUCTION NEED NOT PROVE TROUBLESOME. DANES COMPRISE ONLY 10 PERCENT OF TOTAL FORCE. OTHER HAND, WE ARE ANXIOUS TO KEEP DANES INVOLVED TO RETAIN BALANCE OF NATO AND NON-NATO CONTINGENTS FOR TIME BEING AND TO ASSURE THAT REDUCTION OR WITHDRAWALS SHOULD PROCEED IN

SYMETRICAL FASHION AND AS PART OF PLANNED PROCESS CONSISTENT WITH TRANSFORMATION OF FORCE TO MORE RATIONAL STRUCTURE.

7. YOU SHOULD INDICATE TO DANISH GOVERNMENT THAT WE WOULD PREFER SCALE-DOWN OF DANISH CONTINGENT IN UNFICYP TO TOTAL WITHDRAWAL IF IT IS MILITARILY FEASIBLE AND WOULD THEREFORE EARNESTLY REQUEST DANES TO RECONSIDER THEIR WITHDRAWAL DECISIONS. HOWEVER, IF THAT DECISION SHOULD PROVE FIRM WE GREATLY HOPE DANES WILL CONTINUE TO PARTICIPATE IN UNCIVPOL (NICOSIA 748). WE CONSIDER UNCIVPOL FUNCTIONS TO BE PARTICULARLY VALUABLE IN CONTROLLING SITUATION ON GROUND AND LIKELY TO BE INCREASINGLY SIGNIFICANT IF MILITARY FORCE REDUCTIONS ARE DECIDED UPON.

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8. FOR STOCKHOLM AND HELSINKI: WE ARE PARTICULARLY INTERESTED IN LEARNING IF DANISH PLANS HAVE PRECIPITATED RETHINKING OF UNFICYP FORCE-STRUCTURE IN SWEDEN AND FINLAND. SWEDEN HAS VIGOROUSLY OPPOSED FORCE REDUCTIONS AND HAS THREATENED TO WITHDRAW FROM OPERATIONS IF IT BELIEVED ITS TROOPS ENDANGERED BY REDUCED LEVELS. SWEDISH AND FINNISH CONTINGENTS REPRESENT IMPORTANT NON-NATO ELEMENTS AND WE ARE ANXIOUS TO KEEP THEM AS PART OF UNFICYP COMMAND STRUCTURE. RUSH

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## Message Attributes

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